## Economic and Institutional Drivers of Soil Carbon Valuation

# Brent Swallow Department of Resource Economics & Environmental Sociology University of Alberta

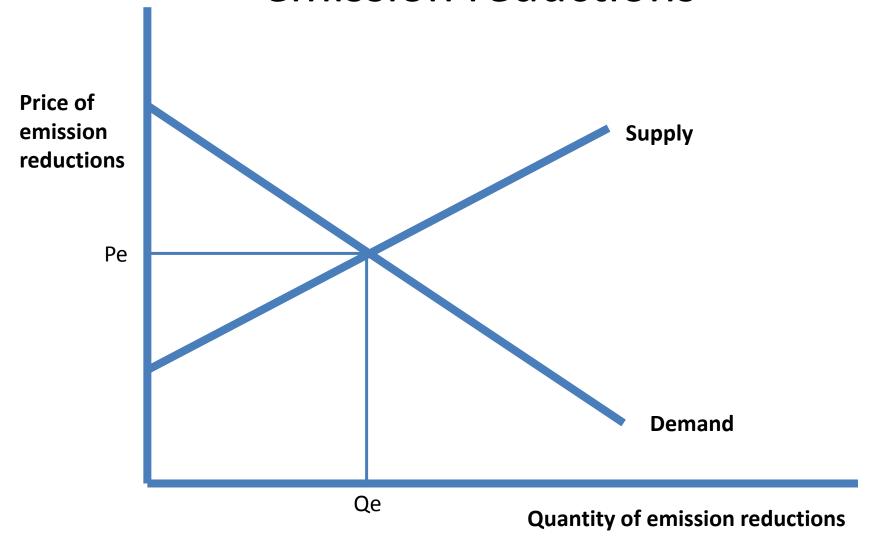
**Grassland Carbon Workshop,** April 14, 2015, Boardroom A, JG O Donoghue Building, Edmonton, Alberta

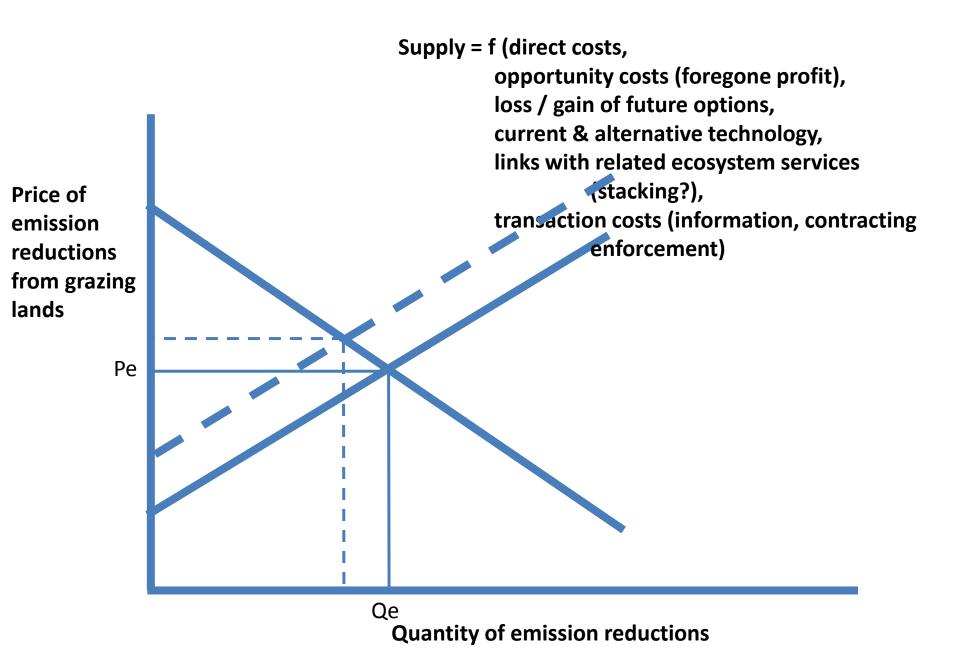
#### **Outline:**

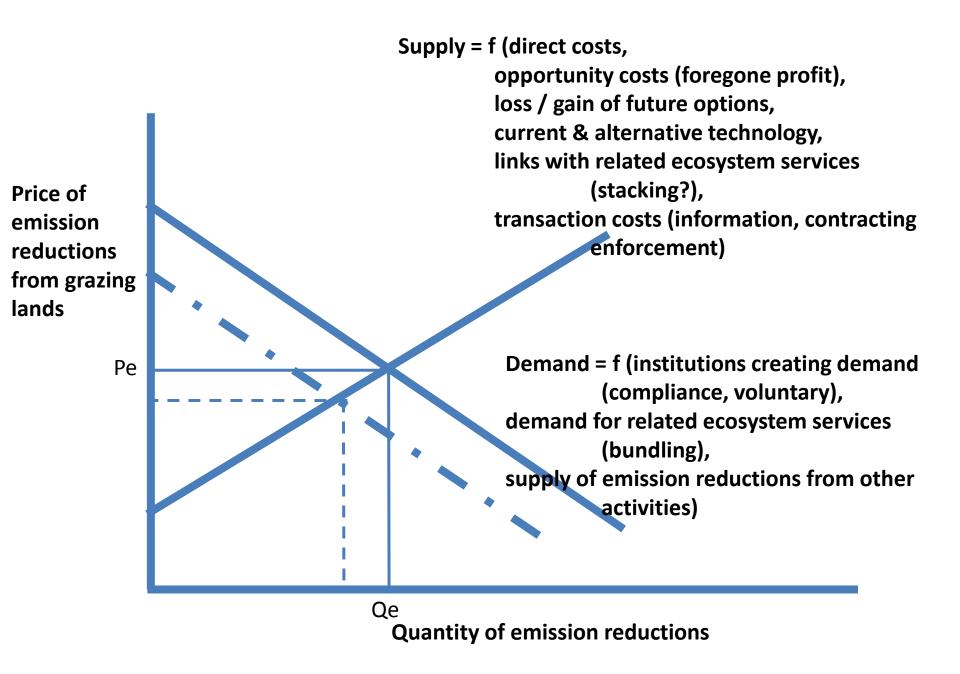
- 1. Market fundamentals of Payments for Ecosystem Services
- 2. Overview of behavioral and institutional issues
- 3. REDD+ and Lessons for rangeland carbon



# Hypothetical market for certified emission reductions







#### CDM and REDD+

- Clean Development Mechanism (CDM) was a market mechanism under the Kyoto Protocol that facilitated GHG emitters to purchase certified emission reductions from projects located in developing countries
- LULUCF (Land use, land use change, forestry)
  had lots of approved CDM protocols, but very
  few credits due to challenges with permanence,
  additionality, leakage, MRV (monitoring,
  reporting and verification), and transaction costs

#### **REDD+** under UNFCCC:

reducing emissions from deforestation and forest degradation in developing countries, (compensation to stop doing something) and the role of conservation, sustainable management of forests, and enhancement of forest carbon stocks in developing countries (reward to start doing something)

- Originally pushed as REDD (compensation to reduce emissions) and as a national-level mechanism to reduce problems of permanence, additionality, and MRV with Clean Development Mechanism
- REDD+ decision in Bali on REDD+ has meant need to consider compensations
   & rewards, and encouraged demonstration projects that increased MRV concerns
- Most REDD+ demonstrations have focused more on biodiversity than C
- Monitoring, Reporting and Verification (MRV) (and safeguards) has become major stumbling block, with implications for burden of proof

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to perennials easier than maintenance of perennials

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to perennials easier than maintenance of perennials
Addition to "Business as Usual"	No one wants to pay for something that would happen anyway.	What is trajectory of improvement, conversion or degradation?

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to perennials easier than maintenance of perennials
Addition to "Business as Usual"	No one wants to pay for something that would happen anyway.	What is trajectory of improvement, conversion or degradation?
Boundaries between reward / right / duty of care		Social / policy choices about where to set boundaries

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to grassland easier than maintenance of grasslands.
Addition to "Business as Usual"	No one wants to pay for something that would happen anyway.	What is trajectory of improvement, conversion or degradation?
Boundaries between reward / right / duty of care		Social / policy choices about where to set boundaries
Loss aversion	Most people value a loss 2 x an equivalent gain	Compensation may be costly if people perceive a loss of property rights.

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to grassland easier than maintenance of grasslands.
Addition to "Business as Usual"	No one wants to pay for something that would happen anyway.	What is trajectory of improvement, conversion or degradation?
Boundaries between reward / right / duty of care		Social / policy choices about where to set boundaries
Loss aversion	Most people value a loss 2 x an equivalent gain	Compensation may be costly if people perceive a loss of property rights.
Motivational crowding	Financial incentives cause mix of crowding out & crowding in intrinsic motives	Need to better understand motives & responses to instruments

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to grassland easier than maintenance of grasslands.
Addition to "Business as Usual"	No one wants to pay for something that would happen anyway.	What is trajectory of improvement, conversion or degradation?
Boundaries between reward / right / duty of care		Social / policy choices about where to set boundaries
Loss aversion	Most people value a loss 2 x an equivalent gain	Compensation may be costly if people perceive a loss of property rights.
Motivational crowding	Financial incentives cause mix of crowding out & crowding in intrinsic motives	Need to better understand motives & responses to instruments
MRV	MRV crucial & determines burden of proof	Not viable if burden of proof consumes too much C value

Issue	REDD+ / PES Finding	Implications for rangeland C
Reward for action vs compensation for giving up potential action	Reward for action easier to understand and measure	Reward for converting annuals to perennials easier than maintenance of perennials
Boundaries between reward / right / sanction		Social choices about where to set boundaries
Loss aversion	Most people value a loss 2 x an equivalent gain	Compensation required by law inadequate to leave people feeling whole for loss of property rights
Motivational crowding	Financial incentives cause mix of crowding out & crowding in intrinsic motives	Need to better understand motives & responses to different instruments
Risk aversion	People averse to extreme price fluctuations of CER	Benefits of the CCEMA system that sets a stable price
MRV	MRV crucial & determines burden of proof	Not viable if burden of proof consumes too much C value

#### References

<u>Kaczan, D.</u>, Swallow, B.M., and Adamowicz, W.L., 2013. Designing a payment for ecosystem services (PES) program to reduce deforestation in Tanzania: An assessment of payment approaches. *Ecological Economics* 95:20-30.

Jindal, R. Kerr, J.M., Ferraro, P.J., and Swallow, B.M., 2013. Social dimensions of procurement auctions for environmental service contracts: Evaluating trade-offs between cost-effectiveness and participation by the poor in rural Tanzania. *Land Use Policy* 31: 71-80.

<u>Rantala S.E.</u>, Vihemäki H.M., Swallow B.M., Jambiya G. Reviewed, 2013. Who gains and who loses from compensated displacement from protected areas? The case of the Derema Corridor, Tanzania. *Conservation and Society.* 11(2): 97-111.

Swallow, B. M., and Goddard, T.W., 2013. Institutions, incentives and motivations for bio-carbon sequestration services: learning from contrasting contexts in Africa and Alberta. *Land Use Policy 31:* 81-89.

Cerbu, G., Swallow, B.M. and <u>Thompson, Y.D.</u> 2011. Locating REDD: A Global Survey and Analysis of REDD Readiness and Demonstration Activities. *Environmental Science and Policy* doi:10.1016/j.envsci.2010.09.007.

Swallow, B. M., B. Leimona, T. Yatich and S. J. Velarde. 2010. The Conditions for Functional Mechanisms of Compensation and Reward for Environmental Services. *Ecology and Society* 15 (4): 6. [online] URL: <a href="http://www.ecologyandsociety.org/vol15/iss4/art6/">http://www.ecologyandsociety.org/vol15/iss4/art6/</a>

Swallow, B. M., M. F. Kallesoe, U. A. Iftikhar, M. van Noordwijk, C. Bracer, S. J. Scherr, K. V. Raju, S. V. Poats, A. Kumar Duraiappah, B. O. Ochieng, H. Mallee, and R. Rumley. 2009. Compensation and rewards for environmental services in the developing world: framing pantropical analysis and comparison. *Ecology and Society* 14(2): 26. [online] URL: <a href="http://www.ecologyandsociety.org/vol14/iss2/art26/">http://www.ecologyandsociety.org/vol14/iss2/art26/</a>

<u>Jindal, R.</u>, Swallow, B. and Kerr, J. 2008. Carbon Sequestration Projects in Africa: Potential benefits and challenges. *Natural Resource Forum*. 32: 116-130.

Swallow, B., and Meinzen-Dick, R., 2009. Payment for Environmental Services: Interactions with Property Rights and Collective Action. In V. Beckmann and M. Padmanabhan (eds.), *Institutions and Sustainability: Political Economy of Agriculture and the Environment*. Springer.

Swallow, B.M., Minang, P.A., Meadu, V., and Chomba, S. (eds.), 2009. *The Case for Investing in Africa's Biocarbon Potential*. Policy Brief 4. Nairobi, Kenya: World Agroforestry Centre.

Swallow, B.M., Minang, P.A., Meadu, V., and Chomba, S. (eds.), 2009. *Africa's Biocarbon Interests – Perspectives for a new climate change deal.* Policy Brief 5. Nairobi, Kenya: World Agroforestry Centre.

Minang, P.A., Swallow, B. and Meadu, V. 2008. REDD Strategies for High-Carbon Rural Development. ASB Policy Brief 11. ASB Partnership for the Tropical Forest Margins, Nairobi, Kenya.

Minang, P.A., Meadu, V., Dewi, S. and Swallow, B. 2008. The Opportunity Costs of Avoiding Emissions from Deforestation. ASB Policy Brief 10. ASB Partnership for the Tropical Forest Margins, Nairobi, Kenya.